Submitted by: Assembly Member Zaletel For reading: February 9, 2021

## ANCHORAGE, ALASKA AR No. 2021-44

## A RESOLUTION OF THE ANCHORAGE ASSEMBLY TO ADDRESS ASSEMBLY MEMBER ALLARD'S ACTIONS AND CONDUCT THAT BREACH THE PUBLIC TRUST.

**WHEREAS**, the Charter and Anchorage Municipal Code govern the conduct of the Anchorage Assembly meetings and qualifications of its members; and

WHEREAS, the parliamentary law and procedures applicable to the Anchorage Assembly for the conduct of its meetings are set forth in Chapter 2.30 of the Anchorage Municipal Code, "Rules of Procedure for Assembly," and it expressly provides that for any procedural matters not covered by that chapter, "Roberts Rules of Order, Newly Revised, shall govern." AMC subsection 2.30.080l; and

WHEREAS, the conduct of Assembly Members as public officials is subject to the Ethic Code AMC Chapter 1.15, the Open Meetings Act, AS 44.62.310 *et seq.*, Municipal Public Meetings Code AMC Chapter 1.25, Alaska Public Offices Commission and its regulations, and AMC section 2.70.030 enumerating the grounds and procedures for removal of an Assembly Member from office for "breach of the public trust"; and,

WHEREAS, AMC subsection 1.15.020A. in the Ethics Code currently provides:

Holding public office or employment is a public trust. The proper functioning of democratic government requires ethical behavior by public officials and employees. Ethical behavior involves the commitment to take individual responsibility in creating a government that earns the trust and respect of its citizens. All who serve the municipality have a solemn responsibility to avoid improper conduct.;

and

 WHEREAS, Alaska courts equate a duty imposed by ordinances of a home rule municipality, such as the Ethics Code with duties imposed by state statute, thus compliance with the Ethics Code is a "statutory-imposed duty" on Assembly Members and other public officials within its coverage; and

**WHEREAS,** alleged violations of the Ethics Code fall under the jurisdiction of the Ethics Board, AMC 1.15; and

**WHEREAS**, the Ethics Code provides a mechanism an individual to bring a 42 complaint or request an advisory opinion and that the complaint or request for 43 advisory opinion and the resulting findings are confidential unless specifically 44 waived, AMC 1.15.150-160; and

**WHEREAS,** there is no mechanism for a group, such as the Assembly, to file an 1 2 ethics complaint or request an advisory opinion under the Ethics Code; and 3 WHEREAS, elected officials' use of social media is a relatively new phenomena and 4 courts have held that elected officials may not block members of the public or delete 5 comments from the social media accounts and pages used in their capacity as an 6 elected official to engage with the public, finding such conduct to violate the First 7 Amendment to the United States Constitution; and 8 9 10 **WHEREAS,** in 2019, the Court of Appeals for the Second Circuit held: 11 12 [T]he First Amendment does not permit a public official who utilizes a social media account for all manner of official purposes to exclude 13 persons from an otherwise open online dialogue because they 14 15 expressed views with which the official disagrees." "[W]e remind the litigants and the public that if the First Amendment means anything, it 16 means that the best response to disfavored speech on matters of 17 public concern is more speech, not less. 18 19 20 See Knight First Amendment Institute, et. al. v. Donald J. Trump, et al., 928 F.3d 21 226 (2d Cir. 2019); and 22 WHEREAS, in 2019, the Fourth Circuit Court of Appeals held that where a 23 24 Facebook page had all "the hallmarks of a public forum," blocking access was "black-letter viewpoint discrimination." See Davidson v. Randall et al., 912 F.3d 666 25 (4th Cir. 2019), a persuasive legal authority; and 26 27 WHEREAS, Jamie Allard in her capacity as a Member of the Anchorage Assembly 28 used her official social media platform(s) to defend language that is unequivocally 29 associated with Nazis, making egregious and patently offensive statements that 30 seriously erode the trust and respect of Municipal residents and are improper for a 31 public official, and which resulted in her removal from the State Commission on 32 Human Rights, See Statement from Governor Dunleavy spokesperson Jeff Turner, 33 dated January 26, 2021; and 34 35 WHEREAS, on multiple occasions, Assembly Member Allard has blocked members 36 37 of the public from the social media accounts she uses to engage with the public; and 38 39 40 WHEREAS, Assembly Member Allard breached the public trust by seriously eroding the trust and respect of Municipal residents towards the Assembly when, in her 41 official capacity, she falsely stated that (1) Emergency Orders are not the law, or 42 43 publicized her own violation thereof, and (2) Facebook banned her official account; and 44 45 WHEREAS, Assembly Member Allard's conduct (1) appears to violate the Ethics 46 Code, specifically the responsibility to the public trust, AMC subsection 1.15.020A., 47 and (2) legal standards about the use of official social media; and 48 49 WHEREAS, regardless of apologies Member Allard may have made to a constituent 50

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NOW, THE	REFORE, BE IT RI	ESOLVED, the An	chorage Assembly h	ereby:
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PASSED A	ND APPROVED I	by the Anchorage	Assembly this	da
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ATTEST:		Chair		
Municipal C	Clerk	_ /		
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